FINANCIAL STATEMENTS AND INDEPENDENT AUDITOR'S REPORT

FOR THE YEAR ENDED DECEMBER 31, 2021

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### **Independent Auditors' Report**

To the Board of Directors Mesa County Federal Mineral Lease District Grand Junction, Colorado

#### Opinions

We have audited the accompanying financial statements of the governmental activities and the major funds of the Mesa County Federal Mineral Lease District (the District), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Mesa County Federal Mineral Lease District as of December 31, 2021, and the respective changes in financial position and the budgetary comparison for the governmental funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Mesa County Federal Mineral Lease District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events considered in the aggregate, that raise substantial doubt about the Mesa County Federal Mineral Lease District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.



Board of Directors Mesa County Federal Mineral Lease District Page Two

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness fo the Mesa County Federal Mineral Lease District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Mesa County Federal Mineral Lease District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, amount other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures to express an opinion or provide any assurance.

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Soronen, Donley, Patterson CPA's PC June 5, 2022

MANAGEMENT'S DISCUSSION AND ANALYSIS For the year ended December 31, 2021

As management of the Mesa County Federal Mineral Lease District (the District), we offer to readers of these financial statements, this narrative overview and analysis of the financial activities of the District for the fiscal year ended December 31, 2021. We encourage readers to consider the information presented here in conjunction with the additional information that we have furnished in our basic financial statements to better understand the financial position of the District.

#### **Financial Highlights**

The District was created to distribute on an annual basis all the funds it receives from the Colorado Department of Local Affairs to areas within the District's service area that are socially or economically impacted by the development of energy fuels. \$531,201 was received by the District in 2021 and the District ended the 2021 year with \$3,484,462 in fund balance.

The District is an independent public body politic and corporate, with a perpetual existence.

#### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the District's basic financial statements consisting of three components:

- Government-wide financial statements
- Fund financial statements
- Notes to the financial statements

This report also contains other required supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements** – The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to private-sector businesses.

The *statement of net position* presents information on all of the District's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

**Fund financial statements** – A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds** – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures and changes in fund balances for the General Fund and Permanent Fund. The basic governmental funds financial statements can be found on pages 6 and 7 of this report.

#### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the District, assets exceeded liabilities by \$3,484,462 at December 31, 2021 and \$2,941,817 at December 31, 2020. The following summarizes the District's net position at December 31:

		<u>2021</u>	2020
Assets			
Current Assets		<u>\$ 3,484,462</u>	<u>\$2,941,817</u>
	Total Assets	<u>\$ 3,484,462</u>	<u>\$ 2,941,817</u>
Net Position			
Unassigned		\$ 694,991	\$ 703,227
Nonexpendable		1,587,727	1,487,727
Expendable		651,744	412,463
Committed		550,000	338,400
	Total Net Position	<u>\$ 3,484,462</u>	<u>\$ 2,941,817</u>

Changes in Net Position – Governmental activities increased the District's net position by \$542,645 in 2021, and increased net position by \$411,443 in 2020. The following summarizes the District's change in net position for the years ended December 31:

	<u>2021</u>	2020
REVENUES		
General revenues		
Federal mineral lease distribution	\$ 493,224	\$ 495,556
Anvil Points disbursement	0	0
Investment income (loss)	239,281	238,004
Total revenues	732,505	733,560
EXPENSES		
Government	(189,860)	(322,117)
Total expenses	(189,860)	(322,117)
Change in Net Position	542,645	411,443
Net Position - beginning of the year	2,941,817	2,530,374
Net Position - end of the year	\$3,484,462	\$2,941,817

#### Financial Analysis of the Government's Funds

**Governmental funds** – The focus of the District's governmental fund is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the District's governmental funds reported a board designated permanent fund balance of \$2,239,471, a committed fund balance of \$550,000, and an unassigned balance of \$694,991. Excess (deficiency) of the General Fund for the year ended December 31, 2021 was \$203,364. Excess (deficiency) of the Permanent Fund for the year ended December 31, 2021 was \$339,281.

The District has two major governmental funds. The General Fund is the operating fund for the District. The fund distributes revenues received from the Colorado Department of Local Affairs to areas within the District's service area that are socially or economically impacted by the development of energy fuels. The fund balance ending December 31, 2021 was \$1,244,991 for the General Fund. The Permanent Fund was board designated to satisfy future community needs. The fund balance ending December 31, 2021 was \$2,239,471 for the Permanent Fund.

#### **General Fund and Permanent Fund Budgetary Highlights**

The budget for the District was prepared using all aspects of State of Colorado statutes. The budget was reviewed and discussed at a noticed public meeting on December 29, 2020. On December 29, 2020, the Board of the District adopted and appropriated \$451,800 for General Fund expenditures for the 2021 year and a contribution of \$100,000 to the board designated permanent fund for the 2021 year. Budget expenditures differed from actual because the Federal Mineral Lease revenue was lower than expected.

#### **Economic Factors and the 2022 Budget**

The 2022 operating budget is focused on fulfilling the mission of the District which is to distribute their funds to areas that are socially or economically impacted by the development, processing or energy conversion of fuels and minerals leased under the Federal Mineral Lands Leasing Act of February 1920, as amended. Federal mineral lease is estimated to increase by 5 percent for the 2021-2022 year fulfillment.

#### **Requests for Information**

This financial report is designed to provide a general overview of District's finances. Questions concerning any of the information contained in this report or requests for additional information should be addressed to the Mesa County Federal Mineral Lease District, P.O. Box 3039, Grand Junction, CO 81502.

STATEMENT OF NET POSITION DECEMBER 31, 2021

#### ASSETS

# Governmental <u>Activities</u>

ASSETS	
Cash	\$ 1,244,991
Investments	2,239,471
TOTAL ASSETS	\$ 3,484,462

#### LIABILITIES & NET POSITION

NET POSITION	
Restricted for :	
Nonexpendable Permanent Fund	\$ 1,587,727
Expendable Permanent Fund	651,744
Unrestricted	1,244,991
TOTAL LIABILITIES & NET POSITION	\$ 3,484,462

The accompanying notes are an integral part of these statements

#### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2021

					Program	n Revenues			re cha	t (expense) venue and inge in Net Position
					-	erating		pital		
			Cha	rges for	Gra	nts and		nts and	Go	vernmental
Functions/Programs	E	Expenses	Se	ervices	Contr	ributions	Contr	ibutions	A	Activities
General Government	\$	189,860	\$	-	\$	-	\$	-	\$	(189,860)
Total District	\$	189,860	\$	-	\$	-	\$	-	\$	(189,860)
					Fed	Revenues eral Minera rest and Di	ll Lease Dis vidends	tribution		493,224 37,977
					Inve	estment Gai	n (Loss)			201,304
					Total Ge	eneral Reve	nues			732,505
					Change	in Net Posi	tion			542,645
					Net Posi	ition - Begi	nning of the	Year		2,941,817
					Net Posi	ition - End	of the Year		\$	3,484,462

The accompanying notes are an integral part of these statements.

BALANCE SHEET - GOVERNMENTAL FUNDS

DECEMBER 31, 2021

ASSETS	General <u>Fund</u>	Permanent <u>Fund</u>	Total Governmental <u>Funds</u>
Cash	\$1,244,991	\$0	\$1,244,991
Investments	0	2,239,471	2,239,471
TOTAL ASSETS	\$1,244,991	\$2,239,471	\$3,484,462
FUND BALANCE	¢o	¢ 1 597 707	¢1 507 707
Board Designated Nonexpendable Fund Balance Restricted For:	\$0	\$ 1,587,727	\$1,587,727
Board Designated Expendable Fund Balance Committed	0	651,744	651,744
Funds Granted and Not Yet Payable	550,000	0	550,000
Unassigned	694,991	0	694,991
TOTAL FUND BALANCE	\$1,244,991	\$2,239,471	\$3,484,462

The accompanying notes are an integral part of these statements

#### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES WITH BUDGETARY COMPARISON GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2021

			~ .	_	Total	Variance with	
			General	Permanent	Governmental	Final Budget	
		Amounts	Fund	Fund	Funds	Favorable	
	Original	Final	Actual	Actual	Actual	(Unfavorable)	
REVENUES							
Intergovernmental	\$ 554,477	\$ 554,477	\$ 493,224	\$ -	\$ 493,224	\$ (61,253)	
Interest and Dividends	-	-	-	37,977	37,977	37,977	
Investment Gain (Loss)	16,000	16,000	-	201,304	201,304	185,304	
Contribution to Permanent Fund	100,000	100,000	-	100,000	100,000	-	
TOTAL REVENUES	670,477	670,477	493,224	339,281	832,505	162,028	
EXPENDITURES							
General Government							
Grants	400,000	400,000	138,400	-	138,400	261,600	
Administrative Expenses	51,800	51,800	51,460	-	51,460	340	
Contribution to Permanent Fund	100,000	100,000	100,000	-	100,000	-	
TOTAL EXPENDITURES	551,800	551,800	289,860	-	289,860	261,940	
Excess (Deficiency) of Revenues							
Over (Under) Expenditures	118,677	118,677	203,364	339,281	542,645	\$423,968	
Fund Balance - Beginning of Year	2,698,819	2,698,819	1,041,627	1,900,190	2,941,817		
Fund Balance - End of Year	\$ 2,817,496	\$ 2,817,496	\$ 1,244,991	\$ 2,239,471	\$ 3,484,462		

The accompanying notes are an integral part of these statements.

#### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Mesa County Federal Mineral Lease District (the District) have been prepared in accordance with accounting principles generally accepted in the United States of America (U.S. GAAP) applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standards-setting body for establishing governmental accounting financial reporting principles.

#### Financial Reporting Entity

The 2011 session of the Colorado General Assembly, passed HB11-1218 with the intent of permitting counties to create a Federal Mineral Lease District in order to maximize the amount of federal funding received by counties within the state. Mesa County Board of County Commissioners established the District on June 20, 2011. The District has the authority to distribute funding they receive to areas that are socially or economically impacted by the development, processing, or energy conversion of fuels and minerals leased under the Federal "Mineral Leasing Act."

The financial statements of the District include all of the integral parts of the District's operations in accordance with GASB Statement No. 61, *The Financial Reporting Entity* (GASB 61).

#### Government-wide Financial Statements

The government-wide financial statements include the statement of net position and statement of activities which illustrate the District's financial position as a whole to demonstrate operational accountability and sustainability of the District as an entity and the change in the aggregate financial position resulting from activities of the period.

In the statement of net position, financial information is reflected on a full accrual basis of accounting and the economic resource measurement focus. The statement of activities demonstrates the degree to which the direct expenses of a function or a segment are offset by program revenues. This balance identifies the extent to which a government function or business segment is self-funded and the extent to which it draws from general District revenues. The District does not have program revenues and all revenue is reported as general revenue.

#### Fund Financial Statements

The accounts of the District are organized on the basis of funds. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

General Fund – The principal source of revenue is intergovernmental revenue. Primary expenditures are for administrative expenses and the distribution of the intergovernmental funds received.

Permanent Fund – In 2017 the board of directors of the District made a permanent fund resolution. The intent was to invest a portion of mineral lease funding to satisfy future community needs. These needs would include community projects that are deemed to have a significant public benefit, as determined by the Board of Directors. It was the intention of the District that the Permanent Fund principal not be expended. Funding decisions which would have the effect of depleting or reducing the principal would only be enacted after a thorough and deliberate process in which the District finds the expenditure is in the long-term best interest of the community. Investment income is expendable as earned.

#### **Basis of Presentation and Measurement Focus**

A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on a specific activity or attaining certain objectives.

*Governmental funds* typically are used to account for tax-supported activity using the current financial resources measurement focus and modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectively within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred.

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

#### Cash and Investments

Cash and cash equivalents are deposits held in one deposit account to be used for the near-term operations and grant funding of the District.

Investments are stated at fair value, using the market approach (prices general by market transactions involving identical or similar assets) and Level 1 inputs (quoted prices for identical assets in an active market).

#### Use of Estimates

The preparation of financial statements in accordance with U.S. GAAP required the District's management to make estimates and assumptions that affect the reported amounts of assets, liabilities, revenues and expenditures (expenses). Actual results could differ from the estimates and assumptions used.

#### Net Position

Net position represents the difference between assets and liabilities. Net position is reported as restricted when there are limitations imposed on their use either through enabling legislation adopted by the district or through external restrictions imposed by creditors, grantors, laws or regulations of other governments.

#### Fund Balance

The District reports fund equity in accordance with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. The objective of this statement is to enhance the value of fund balance information by providing fund balance classifications which can be more consistently applied and by clarifying the existing governmental fund type definitions. The following classifications describe these categories:

- Nonexpendable This classification includes resources which cannot be spent because they are nonspendable by form or contractually required to be maintained intact.
- Restricted This classification includes resources subject to externally enforceable limitations.
- Committed This classification includes resources constrained by limitations the government imposed upon itself. The District has classified amounts awarded as grants and funds dedicated to a board created permanent fund as committed resources. The District budgeted for grants to be made to certain other governmental units. The grantee has to make approved expenditures for their grants before they are accrued as a liability. At December 31, 2021, \$550,000 had been approved by the board, but approved expenditures had not been made by the grantees.
- Assigned This classification included resources that reflect a government's intended uses.
- Unassigned This classification includes resources which reflect the residual fund balance of the General Fund.

Committed and Assigned fund balances are determined by the District's Board of Directors (the Board) and modifications to these balances must be approved by a majority vote of the Board by passage of a resolution. Commitments are created through appropriation by the Board. When determining categories of fund balance, it is assumed that the type of expenditure determines the primary use of fund balance. Once the commitment or assignment is satisfied, unassigned resources are used. The current order of resource use for spending unrestricted funds is: committed, assigned, and unassigned when the object of the expenditures could be funded by either restricted or unrestricted funds.

#### NOTE B – BUDGET COMPLIANCE

State law requires a budget for the District. The budget must be balanced; expenditures cannot exceed total available revenues and fund balance. No spending agency may expend, or contract to expend, any monies in excess of the amounts appropriated in the appropriations.

The annual budget serves as the foundation for the District's financial planning and control. The budget is prepared in compliance with state statute. The budget may be amended during the year through supplemental appropriations.

Expenditures may not legally exceed appropriations. Detailed line-item records provide management the capability to monitor the budget.

#### NOTE C – CASH AND INVESTMENTS

#### **Deposits**

Federal Deposit Insurance covers up to \$250,000 in balances per depositor, per insured bank, for each account ownership category. Deposit balances above amounts covered by Federal Deposit Insurance are collateralized in accordance with provisions of the Colorado Public Deposit Protection Act (PDPA). The collateral is pooled and held in trust for all uninsured deposits as a group.

The total balance of the District's cash deposits as of December 31, 2021, was \$1,244,991 of which \$250,000 was covered by FDIC and the remaining \$994,991 was covered by PDPA.

#### Investments

#### Credit Risk

Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local government entities may invest including: obligation of the United States and certain United States government agency securities; certain international agency securities; general obligation and revenue bonds of local government entities; bankers' acceptances of certain banks; commercial paper; local government investment pools; written repurchase agreements; certain money market funds; guaranteed investment contracts; and corporate or bank debt subject to certain limitations. The District has no investment policy that would further limit its investment choices.

The District has \$2,168,225 invested in ETF funds at December 31, 2021. There are no quoted market ratings for the individual funds. The underlying assets in the funds are rated from BBB+ to AAA.

The District also had \$53,813 invested in corporate notes with credit qualify ratings as follows:

S&P Credit Rating	Market Value
A-	\$ 26,959
BBB+	26,854
	\$ 53,813

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District's investments in corporate notes have an average weighted maturity of 5 years.

#### Foreign Currency Risk

Foreign currency risk resides within investments in emerging market EFT funds. The market value of US dollars invested in ETF funds that are invested in foreign markets is \$362,794 at December 31, 2021.

The District categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs include quoted prices for similar assets or liabilities, quoted prices for identical or similar assets or liabilities in markets that are not active, or other inputs that are observable or can be corroborated by observable inputs for an asset or liability. There were no significant transfers between Levels 1, 2, and 3 of the fair value hierarchy in the current year.

#### NOTE C - CASH AND INVESTMENTS - continued

	Market Value December 31, 2021		Quoted Prices in Active Market for Identical Assets (Level 1)		Obse	nificant Other ervable Inputs (Level 2)	Unobse	gnificant ervable Inputs Level 3)
Cash and Cash Alternates	\$	17,433	\$	17,433	\$	0	\$	0
US Corporate bonds ETF		817,085		0		817,085		0
Non-US market stocks ETF		376,717		376,717		0		0
US market stocks ETC		974,423		974,423		0		0
Corporate notes		53,813		0		53,813		0
Total	\$	2,239,471	\$	1,368,573	\$	870,898	\$	0

The following table presents the District's investments within the hierarchical framework.

#### NOTE D - TAX, SPENDING, AND DEBT LIMITATIONS

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, (the Amendment) commonly known as TABOR, which has several limitations including revenue raising, spending abilities, debt limitations, and other specific requirements of state and local governments. TABOR is complex and subject to judicial interpretation. The District believes it is in compliance with the requirements of TABOR, and all revenue currently received by the District is TABOR exempt.

#### NOTE E – CONTRACTED SERVICES

To make the most efficient and effective use of their powers and responsibilities, the District utilizes a thirdparty accounting firm to maintain financial records.

#### <u>NOTE F – SUBSEQUENT EVENTS</u>

Management has evaluated subsequent events through June 5, 2022, the date the financial statements were available to be issued.